

PAGE 01 GENEVA 06508 01 OF 05 261815Z  
ACTION PRM-10

RELEASED IN FULL

INFO	LOG-00	ACDA-17	AF-01	AID-01	CIAE-00	SMEC-00	OASY-00
	DOEE-00	EB-01	EUR-01	OIGO-01	H-01	INM-02	TEDE-00
	INR-00	IO-16	LAB-01	L-01	ADS-00	NSAE-00	NSCE-00
	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01	SNP-00
	SP-00	SR-00	SS-00	STR-01	TRSE-00	T-00	USIE-00
	DTC-01	PMB-00	PRME-01	DRL-09	G-00	/071W	
					-----60ADF5 261817Z /38		

O 261819Z JUL 94  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 1749  
INFO USMISSION USUN NEW YORK IMMEDIATE  
AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY LONDON PRIORITY  
AMEMBASSY BRUSSELS PRIORITY  
USEU BRUSSELS PRIORITY  
AMEMBASSY ROME PRIORITY  
SECDEF WASHDC//USDP:SO-LIC/USDP:HRA//  
JOINT STAFF WASHDC//J-3/J-4/J-5//  
USCINCEUR VAIHINGEN GE//ETCC//  
HQ JTF PP NAPLES IT//POLAD//  
CINCUSAREUR HEIDELBERG GE//AEAGE-0//  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 GENEVA 06508 01 OF 05 261815Z  
CINCUSAFE RAMSTEIN AB GE//CC/DO/DOX/RS//  
CINCUSNAVEUR LONDON UK//N3/N31/N5/N7//  
COMSOCEUR VAIHINGEN GE  
USCINCCENT MACDILL AFB FL//CCJ3//  
CINCUSACOM NORFOLK VA  
USCINTRANS SCOTT AFB IL  
DLA CAMERON STA VA

LIMITED OFFICIAL USE SECTION 01 OF 05 GENEVA 06508

UNITED STATES DEPARTMENT OF STATE  
REVIEW AUTHORITY: ARCHIE M BOLSTER  
DATE/CASE ID: 05 MAY 2011 201005065

AID FOR A/AID, BHR, BHR/OFDA, BHR/FFP, AFR, PPC  
STATE FOR PRM/AAA, AF/C, PM/ISP, IO/PHO, IO/ESA, IO/INP,  
DRL/AAA  
ALSO PASS NSC  
NAIROBI FOR DART/RWANDA AND REFCOORD  
ROME FOR FODAG

DECONTROLLED/UNCLASSIFIED

E.O. 12356: N/A

TAGS: PREF, PREL, PHUM, MOPS, MASS, EAID, AORC RW CG  
SUBJECT: MGRW02: UNHCR OGATA MEETING WITH AMBASSADOR AND  
EUCOM ON 7/26: REPATRIATION TO RWANDA, ROLE OF DHA

REF: GENEVA 6507

1. SUMMARY. IN MEETINGS ON 7/26 WITH AMBASSADOR  
SPIEGEL, ADMIRALS SMITH AND NUTWELL, GENERAL HANLON AND  
THEIR STAFFS, HIGH COMMISSIONER FOR REFUGEES OGATA  
THANKED THE USG FOR ITS STRONG SUPPORT IN THE RWANDAN  
REFUGEE EMERGENCY. SHE EXPLAINED UNHCR'S  
NEWLY-FORMULATED POLICY OF ENCOURAGING REFUGEE RETURNS  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 GENEVA 06508 01 OF 05 261815Z  
FROM ZAIRE. REGARDING THE ROLE OF THE UN DEPARTMENT OF  
HUMANITARIAN AFFAIRS IN THE RWANDA CRISIS, SHE EXPLAINED  
HER VIEW THAT UNHCR SHOULD BE IN THE LEAD ON AREAS  
WITHIN ITS MANDATE, INCLUDING ASSISTING THE RETURN OF  
REFUGEES. END SUMMARY.

2. AMBASSADOR SPIEGEL, ADMIRAL LEIGHTON SMITH AND  
GENERAL EDWARD HANLON OF JOINT TASK FORCE PROVIDE  
PROMISE, ADMIRAL ROBERT NUTWELL OF THE JOINT TASK FORCE  
FOR THE RWANDA OPERATION, AND THEIR STAFFS MET ON 7/26  
WITH HIGH COMMISSIONER FOR REFUGEES SADAOKO OGATA TO  
DISCUSS THE HUMANITARIAN SITUATIONS IN RWANDA AND  
BOSNIA. DISCUSSION OF BOSNIA WILL BE SENT SEPTTEL.

UNHCR APPRECIATION FOR USG EFFORT  
-----

3. MRS. OGATA OPENED THE DISCUSSION OF RWANDA BY  
EXPRESSING HER THANKS TO THE USG FOR ITS SUPPORT AND THE  
STRONG COMMITMENT TO THE HUMANITARIAN SITUATION  
EXPRESSED BY PRESIDENT CLINTON. SHE SAID UNHCR IS  
COMMITTED TO SETTING UP AN EFFECTIVE SYSTEM OF  
HUMANITARIAN ASSISTANCE, AND COORDINATION WITH THE U.S.  
MILITARY IS CRITICAL. ADMIRAL NUTWELL AGREED THAT SUCH

DECONTROLLED/UNCLASSIFIED

COORDINATION WAS CRITICAL AND HE SAID HE WOULD TRY TO  
SUPPORT THE NEED FOR LIAISON IN GENEVA BETWEEN UNHCR AND  
EUCOM'S JOINT TASK FORCE FOR RWANDA.

DECONTROLLED/UNCLASSIFIED

FACILITATING REFUGEE RETURN  
-----

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 GENEVA 06508 01 OF 05 261815Z

4. AMBASSADOR SPIEGEL NOTED THAT THERE WAS INCREASING  
DISCUSSION OF THE NEED TO FACILITATE RETURNS, INCLUDING  
THE POSSIBILITY OF ESTABLISHING WAY STATIONS FOR FOOD,  
WATER AND MEDICAL CARE, AND HE ASKED ABOUT OGATA'S  
STRATEGY FOR RETURN OF REFUGEES TO RWANDA.

5. OGATA RESPONDED THAT UNHCR WAS VERY MUCH FOCUSSED ON  
RETURN. WHILE THEY FIRST NEED TO CONTAIN THE SITUATION  
IN GOMA, THEY ARE ALSO PREPARING (BOTH IN TERMS OF  
POLICY AND PROGRAM) TO FACILITATE RETURN OF THE  
REFUGEES. SHE SAID THE BEST SOLUTION FOR MOST REFUGEES  
IS TO RETURN, RATHER THAN REMAIN IN THE DREADFUL  
CONDITIONS IN GOMA. FOR UNHCR TO PROMOTE RETURN, SHE

LIMITED OFFICIAL USE

NNNN

LIMITED OFFICIAL USE

PAGE 01 GENEVA 06508 02 OF 05 261816Z

ACTION PRM-10

INFO	LOG-00	ACDA-17	AF-01	AID-01	CIAE-00	SMEC-00	OASY-00
	DOEE-00	EB-01	EUR-01	OIGO-01	H-01	INM-02	TEDE-00
	INR-00	IO-16	LAB-01	L-01	ADS-00	NSAE-00	NSCE-00
	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01	SNP-00

DECONTROLLED/UNCLASSIFIED

SP-00 SR-00 SS-00 STR-01 TRSE-00 T-00 USIE-00  
DTC-01 PMB-00 PRME-01 DRL-09 G-00 /071W  
-----60AE03 261817Z /38

O 261819Z JUL 94

FM USMISSION GENEVA

DECONTROLLED/UNCLASSIFIED

TO SECSTATE WASHDC IMMEDIATE 1750

INFO USMISSION USUN NEW YORK IMMEDIATE

AMEMBASSY KINSHASA PRIORITY

AMEMBASSY KAMPALA PRIORITY

AMEMBASSY NAIROBI PRIORITY

AMEMBASSY BUJUMBURA PRIORITY

AMEMBASSY DAR ES SALAAM PRIORITY

AMEMBASSY ADDIS ABABA PRIORITY

AMEMBASSY PARIS PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY BRUSSELS PRIORITY

USEU BRUSSELS PRIORITY

AMEMBASSY ROME PRIORITY

SECDEF WASHDC//USDP:SO-LIC/USDP:HRA//

JOINT STAFF WASHDC//J-3/J-4/J-5//

USCINCEUR VAIHINGEN GE//ETCC//

HQ JTF PP NAPLES IT//POLAD//

CINCUSAREUR HEIDELBERG GE//AEAGE-0//

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 GENEVA 06508 02 OF 05 261816Z

CINCUSAFE RAMSTEIN AB GE//CC/DO/DOX/RS//

CINCUSNAVEUR LONDON UK//N3/N31/N5/N7//

COMSOCEUR VAIHINGEN GE

USCINCCENT MACDILL AFB FL//CCJ3//

CINCUSACOM NORFOLK VA

USCINTRANS SCOTT AFB IL

DLA CAMERON STA VA

LIMITED OFFICIAL USE SECTION 02 OF 05 GENEVA 06508

AID FOR A/AID, BHR, BHR/OFDA, BHR/FFP, AFR, PPC

STATE FOR PRM/AAA, AF/C, PM/ISP, IO/PHO, IO/ESA, IO/INP,

DRL/AAA

ALSO PASS NSC

NAIROBI FOR DART/RWANDA AND REFCOORD

ROME FOR FODAG

E.O. 12356: N/A

TAGS: PREF, PREL, PHUM, MOPS, MASS, EAID, AORC RW CG

DECONTROLLED/UNCLASSIFIED

SUBJECT: MGRW02: UNHCR OGATA MEETING WITH AMBASSADOR AND SAID THEY WOULD NEED TO HAVE NOT ONLY WAY STATIONS BUT ALSO SOME MONITORING MECHANISM INSIDE RWANDA TO ENSURE THAT RETURNEES DO NOT SUFFER FROM PERSECUTION. (NOTE. OGATA'S CHEF DE CABINET TOLD US TUESDAY EVENING THAT THE UNHCR SPECIAL ENVOY IN RWANDA, MICHEL MOUSSALLI, HAD JUST RECEIVED FULL ASSURANCES -- SHORT OF AN AMNESTY -- FROM RPF LEADER KAGAME THAT REFUGEES WOULD BE SAFE UPON RETURNING. SEE UNHCR STATEMENT OF POLICY ON RETURN FROM ZAIRE TO RWANDA, REFTEL.)

LIMITED OFFICIAL USE

DECONTROLLED/UNCLASSIFIED

LIMITED OFFICIAL USE

PAGE 03 GENEVA 06508 02 OF 05 261816Z

6. ERIC MORRIS, UNHCR DIRECTOR OF PROGRAMS AND OPERATIONAL SUPPORT, NOTED THAT UNHCR IS PLEASED BY POSITIVE POLITICAL DEVELOPMENTS IN RWANDA. HOWEVER, EVEN IF 300,000 REFUGEES RETURNED HOME FROM GOMA TODAY, THE SITUATION FOR THE REFUGEES IN GOMA WOULD STILL BE OUT OF CONTROL AND THERE WOULD BE A LARGER EMERGENCY INSIDE RWANDA.

7. MORRIS SAID THAT UNHCR IS PLANNING FOR WAY STATIONS THAT WILL NEED WATER TANKERS AND HIGH-PROTEIN BISCUITS. HE ALSO SAID THEY WOULD BE RUNNING A FEW RELIEF FLIGHTS INTO KIGALI SOON, INITIALLY FOR SYMBOLIC PURPOSES.

8. ON THE NEEDS INSIDE RWANDA, OGATA SAID SHE LOOKED FORWARD TO THE RESULTS OF THE UN ASSESSMENT TEAM. SHE SAID THE UN SYSTEM WILL NOT BE ABLE TO DO THE WORK ALONE, AND GOVERNMENT AND NON-GOVERNMENTAL ORGANIZATIONS MUST BE MOBILIZED.

EASTERN ZAIRE, UNHCR-EUCOM COORDINATION

9. IN A SEPARATE MEETING WITH ADMIRAL NUTWELL AND EUCOM POLAD JACQUES KLEIN, MORRIS DISCUSSED UNHCR'S PRIORITIES FOR RELIEF ITEMS INTO GOMA AND THE PRESSING NEED FOR SITE CLEARANCE, LATRINES AND BURIAL OF BODIES.

10. MORRIS DESCRIBED THE SYSTEM UNHCR IS ESTABLISHING FOR THE DELICATE TASK OF ESTABLISHING PRIORITIES. NEIL WRIGHT, COORDINATOR FOR THE JOINT AIR CELL, EXPLAINED THAT UNHCR FIELD OFFICES ARE TO HOLD INTER-AGENCY

LIMITED OFFICIAL USE

DECONTROLLED/UNCLASSIFIED

DECONTROLLED/UNCLASSIFIED  
LIMITED OFFICIAL USE

PAGE 04 GENEVA 06508 02 OF 05 261816Z  
MEETINGS TO DETERMINE PRIORITIES AND THEN COMMUNICATE  
THOSE DECISIONS TO UNHCR/HQS. GIVEN THE LIMITED  
CAPACITY OF GOMA'S AIRPORT, THEY RECOGNIZE THAT SOME  
ORGANIZATIONS WILL LOSE OUT AND BE UPSET ON A DAILY  
BASIS, BUT THEY HAVE NO CHOICE. (NOTE. WE UNDERSTAND  
THAT WFP IS CONSIDERING SENDING A LOGISTICS OFFICER TO  
GENEVA FOR WFP INPUT INTO THE AIR CELL OPERATION. END  
NOTE.)

11. REGARDING JOINT AIR CELL OPERATIONS, WRIGHT  
EXPLAINED THAT PHASE I HAS BEEN TO ESTABLISH THE  
SCHEDULE OF DAILY FLIGHTS INTO GOMA. PHASE II IS TO  
ESTABLISH THE ENTEBBE AIRHEAD TO PALLETIZE BULK  
CARGOES. FROM ENTEBBE, THEY CAN SEND TO RECEIVING

LIMITED OFFICIAL USE

NNNN

LIMITED OFFICIAL USE

PAGE 01 GENEVA 06508 03 OF 05 261817Z  
ACTION PRM-10

INFO	LOG-00	ACDA-17	AF-01	AID-01	CIAE-00	SMEC-00	OASY-00
	DOEE-00	EB-01	EUR-01	OIGO-01	H-01	INM-02	TEDE-00
	INR-00	IO-16	LAB-01	L-01	ADS-00	NSAE-00	NSCE-00
	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01	SNP-00
	SP-00	SR-00	SS-00	STR-01	TRSE-00	T-00	USIE-00
	DTC-01	PMB-00	PRME-01	DRL-09	G-00	/071W	
					-----60AE0F 261818Z /38		

O 261819Z JUL 94  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 1751  
INFO USMISSION USUN NEW YORK IMMEDIATE  
AMEMBASSY KINSHASA PRIORITY

DECONTROLLED/UNCLASSIFIED

AMEMBASSY KAMPALA PRIORITY  
 AMEMBASSY NAIROBI PRIORITY  
 AMEMBASSY BUJUMBURA PRIORITY  
 AMEMBASSY DAR ES SALAAM PRIORITY  
 AMEMBASSY ADDIS ABABA PRIORITY  
 AMEMBASSY PARIS PRIORITY  
 AMEMBASSY LONDON PRIORITY  
 AMEMBASSY BRUSSELS PRIORITY  
 USEU BRUSSELS PRIORITY  
 AMEMBASSY ROME PRIORITY  
 SECDEF WASHDC//USDP:SO-LIC/USDP:HRA//  
 JOINT STAFF WASHDC//J-3/J-4/J-5//  
 USCINCEUR VAHINGEN GE//ETCC//  
 HQ JTF PP NAPLES IT//POLAD//  
 CINCUSAREUR HEIDELBERG GE//AEAGE-0//  
 LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 GENEVA 06508 03 OF 05 261817Z  
 CINCUSAFE RAMSTEIN AB GE//CC/DO/DOX/RS//  
 CINCUSNAVEUR LONDON UK//N3/N31/N5/N7//  
 COMSOCEUR VAHINGEN GE  
 USCINCCENT MACDILL AFB FL//CCJ3//  
 CINCUSACOM NORFOLK VA  
 USCINTRANS SCOTT AFB IL  
 DLA CAMERON STA VA

LIMITED OFFICIAL USE SECTION 03 OF 05 GENEVA 06508

AID FOR A/AID, BHR, BHR/OFDA, BHR/FFP, AFR, PPC  
 STATE FOR PRM/AAA, AF/C, PM/ISP, IO/PHO, IO/ESA, IO/INP,  
 DRL/AAA  
 ALSO PASS NSC  
 NAIROBI FOR DART/RWANDA AND REFCOORD  
 ROME FOR FODAG

E.O. 12356: N/A  
 TAGS: PREF, PREL, PHUM, MOPS, MASS, EAID, AORC RW CG  
 SUBJECT: MGRW02: UNHCR OGATA MEETING WITH AMBASSADOR AND  
 AIRPORTS IN BUJUMBURA, GOMA, BUKAVU, UVIRA AND KIGALI.  
 THE "FORWARD SHUTTLE" FROM ENTEBBE TO GOMA WILL INVOLVE  
 MANY NATIONS' PLANES. GIVEN THE NEED FOR TRANSPORT OF  
 LARGE QUANTITIES TO SMALL AIRPORTS, THEY WANT TO  
 MINIMIZE USE OF LIGHT AIRCRAFT IN THE REGION.

12. BASED ON HIS VISIT TO THE REGION LAST WEEKEND,

MORRIS SAID THE PROBLEM IN BUKAVU WAS "TEN PERCENT" OF  
THE PROBLEM IN GOMA. THE REFUGEES IN GOMA (WITH THEIR  
VACANT STARES AND THE EXPERIENCES OF FLEEING A WAR ZONE  
LIMITED OFFICIAL USE

DECONTROLLED/UNCLASSIFIED

LIMITED OFFICIAL USE

PAGE 03 GENEVA 06508 03 OF 05 261817Z  
AND BEING ON THE ROAD FOR WEEKS) WERE IN MUCH WORSE  
SHAPE THAN THOSE IN BUKAVU (WHO HAD NOT BEEN CAUGHT IN  
CONFLICT AND HAD LEFT THE FRENCH HUMANITARIAN ZONE).

13. MORRIS SPECIFICALLY REQUESTED THAT THE NEW JOINT  
TASK FORCE PROVIDE A LIAISON OFFICER TO WORK WITH UNHCR  
HQS ON POLICY/PLANNING ISSUES, SEPARATE FROM THE JOINT  
AIR CELL. ADMIRAL NUTWELL RECOGNIZED THE NEED AND SAID  
HE WOULD SOON COME BACK WITH A RESPONSE.

14. MORRIS ALSO ASKED, ON BEHALF OF UNHCR, THAT THE  
STATE DEPARTMENT PROVIDE A POL-MIL LIAISON OFFICER ON  
TEMPORARY DUTY AT UNHCR HQS FOR COORDINATION ISSUES.

15. COMMENT. EXPERIENCE OF THE LAST WEEK INDICATES  
THAT COORDINATION ISSUES ARE PARAMOUNT AS THIS MASSIVE  
OPERATION SORTS ITSELF OUT. WE BELIEVE THAT UNHCR'S  
CENTRAL ROLE IN THE OPERATION IN EASTERN ZAIRE WARRANTS  
IMMEDIATELY SENDING BOTH A EUCOM MILITARY LIAISON AND A  
STATE DEPARTMENT POL-MIL LIAISON TO GENEVA ON TDY  
(MINIMUM ONE MONTH) TO WORK AT UNHCR HQS UNDER GUIDANCE  
FROM MISSION GENEVA. END COMMENT.

16. UNHCR EMPHASIZED THE URGENCY OF THE U.S. PROVIDING  
SPECIFIC DETAILS ON OUR OFFER TO TAKE OVER THE WATER  
SECTOR, WHICH HAD BEEN REQUESTED AS A SERVICE PACKAGE BY  
UNHCR (PARTICULARLY SINCE THE GERMANS ARE ALSO PLANNING  
TO PROVIDE WATER PURIFICATION PLANTS). MORRIS SAID THAT  
UNHCR NOW HAS A WATER SPECIALIST IN GOMA.

17. MORRIS ALSO STRESSED THAT IT WAS IMPORTANT FOR  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 GENEVA 06508 03 OF 05 261817Z  
UNHCR TO KNOW THE INDIVIDUAL FROM THE USG IN EACH AREA  
(GOMA, BUKAVU, ETC.) WHO WOULD BE THE LIAISON WITH  
UNHCR'S EMERGENCY RESPONSE TEAM LEADER. ADMIRAL NUTWELL  
INDICATED THAT UNHCR SHOULD LIAISE WITH THE SENIOR

DECONTROLLED/UNCLASSIFIED



REPRESENTATIVE OF THE JOINT TASK FORCE AT EACH  
LOCATION. HE SAID WOULD COORDINATE WITH USAID'S DART  
TEAM AND OTHERS TO ENSURE THAT SUCH ARRANGEMENTS WERE  
CLEAR.

DECONTROLLED/UNCLASSIFIED

RESPECTIVE ROLES OF UNHCR AND DHA  
-----

18. IN A SEPARATE CONVERSATION WITH MRS. OGATA,  
MISSIONOFF ASKED HOW SHE VIEWED THE RESPECTIVE ROLES OF

LIMITED OFFICIAL USE

NNNN

LIMITED OFFICIAL USE

PAGE 01 GENEVA 06508 04 OF 05 261817Z  
ACTION PRM-10

INFO	LOG-00	ACDA-17	AF-01	AID-01	CIAE-00	SMEC-00	OASY-00
	DOEE-00	EB-01	EUR-01	OIGO-01	H-01	INM-02	TEDE-00
	INR-00	IO-16	LAB-01	L-01	ADS-00	NSAE-00	NSCE-00
	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01	SNP-00
	SP-00	SR-00	SS-00	STR-01	TRSE-00	T-00	USIE-00
	DTC-01	PMB-00	PRME-01	DRL-09	G-00	/071W	

-----60AE1C 261819Z /38

O 261819Z JUL 94  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 1752  
INFO USMISSION USUN NEW YORK IMMEDIATE  
AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY LONDON PRIORITY  
AMEMBASSY BRUSSELS PRIORITY

DECONTROLLED/UNCLASSIFIED

DECONTROLLED/UNCLASSIFIED

USEU BRUSSELS PRIORITY  
AMEMBASSY ROME PRIORITY  
SECDEF WASHDC//USDP:SO-LIC/USDP:HRA//  
JOINT STAFF WASHDC//J-3/J-4/J-5//  
USCINCEUR VAIHINGEN GE//ETCC//  
HQ JTF PP NAPLES IT//POLAD//  
CINCUSAREUR HEIDELBERG GE//AEAGE-0//  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 GENEVA 06508 04 OF 05 261817Z  
CINCUSAFE RAMSTEIN AB GE//CC/DO/DOX/RS//  
CINCUSNAVEUR LONDON UK//N3/N31/N5/N7//  
COMSOCEUR VAIHINGEN GE  
USCINCCENT MACDILL AFB FL//CCJ3//  
CINCUSACOM NORFOLK VA  
USCINCTrans SCOTT AFB IL  
DLA CAMERON STA VA

LIMITED OFFICIAL USE SECTION 04 OF 05 GENEVA 06508

AID FOR A/AID, BHR, BHR/OFDA, BHR/FFP, AFR, PPC  
STATE FOR PRM/AAA, AF/C, PM/ISP, IO/PHO, IO/ESA, IO/INP,  
DRL/AAA  
ALSO PASS NSC  
NAIROBI FOR DART/RWANDA AND REFCOORD  
ROME FOR FODAG

E.O. 12356: N/A  
TAGS: PREF, PREL, PHUM, MOPS, MASS, EAID, AORC RW CG  
SUBJECT: MGRW02: UNHCR OGATA MEETING WITH AMBASSADOR AND  
UN DHA AND UNHCR FOR THE RWANDA CRISIS. SHE SAID THAT  
SHE WAS HAPPY FOR DHA TO BE IN THE LEAD, BUT WAS NOT  
SURE THAT THEY HAD THE CAPACITY. SHE SAID UNHCR WOULD  
HANDLE WHAT WAS WITHIN ITS MANDATE, INCLUDING ASSISTING  
IN THE RETURN OF REFUGEES, AND DHA WOULD BE MOST  
EFFECTIVE CONCENTRATING ITS EFFORTS ON THE INTERNALLY  
DISPLACED IN RWANDA. SHE SUGGESTED THAT THE AGENCIES  
OVER THE LAST FEW YEARS HAVE COME TO INFORMAL AGREEMENTS  
ON THEIR RESPECTIVE ROLES, AND DHA COULD DEVELOP A  
BETTER APPRECIATION OF THOSE RESPONSIBILITIES. SHE ALSO  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

DECONTROLLED/UNCLASSIFIED

SUGGESTED THAT DHA SHOULD NOT OVERUSE THE TERM "COMPLEX EMERGENCY"; WHEN IT INVOLVES ONLY REFUGEES, IT CLEARLY FALLS WITHIN UNHCR'S MANDATE.

DECONTROLLED/UNCLASSIFIED

19. OGATA SAID THAT SHE HAS NOT, AND WILL NOT, OFFER TO U/SYG PETER HANSEN THAT UNHCR WILL TAKE THE LEAD ROLE INSIDE RWANDA BECAUSE SHE IS NOT SURE UNHCR HAS THE CAPACITY TO DO SO. SHE SAID THAT IF SHE FELT THE ORGANIZATION DID HAVE THE CAPACITY, SHE PROBABLY WOULD HAVE MADE SUCH AN OFFER TO HANSEN.

21. IN THE MEETING WITH ADMIRAL NUTWELL, MORRIS SAID THAT HE HAD ADDRESSED THE INTER-AGENCY STANDING COMMITTEE A MONTH AGO ABOUT THE NEED FOR DHA TO DIVIDE THE OPERATION IN RWANDA EITHER BY SECTOR (WATER, FOOD, ETC.) OR GEOGRAPHICALLY. HE EXPRESSED FRUSTRATION THAT IT HAD NOT BEEN DONE. HE SAID UNHCR INSIDE RWANDA WOULD BE INVOLVED IN PROVIDING IMMEDIATE RELIEF, ASSISTING RETURNS (INCLUDING COMMUNITY-BASED QUICK IMPACT PROJECTS THAT DO NOT MAKE A DISTINCTION BETWEEN REFUGEES AND INTERNALLY-DISPLACED), AND ESTABLISHING A CELL TO MONITOR THE HUMAN RIGHTS SITUATION OF RETURNEES. HE SAID IT WAS IMPORTANT FOR OTHER UN AGENCIES TO BE ACTIVE, NOT ONLY IN IMMEDIATE RELIEF INSIDE RWANDA, BUT ALSO IN POST-RELIEF AND POST-CONFLICT ACTIVITIES BEYOND THE MANDATE OF UNHCR (UNICEF FOR WATER; WHO FOR HEALTH; WFP, AS USUAL, FOR FOOD; ETC.).

22. COMMENT. IN OUR VIEW, IN SPITE OF OGATA'S RELUCTANCE, UNHCR IS THE LOGICAL ORGANIZATION TO TAKE OVER THE LEAD OPERATIONAL ROLE IN RWANDA AS THE FOCUS OF LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

THE INTERNATIONAL COMMUNITY'S ASSISTANCE IN COMING WEEKS AND MONTHS SHIFTS FROM THE REFUGEES TO THE RETURNEES AND INTERNALLY DISPLACED INSIDE RWANDA. WHILE UNHCR IS CLEARLY STRETCHED TO THE LIMIT IN TRYING TO COPE, IT IS NOT WITHIN DHA'S MANDATE TO BE OPERATIONAL INSIDE RWANDA.

23. COMMENT CONT. SINCE THE OCTOBER DEATH OF THE PRESIDENT OF BURUNDI, WE HAVE BEEN WATCHING CLOSELY UNHCR'S RESPONSES TO WHAT MORRIS TERMS THE "ROLLING EMERGENCIES" IN THE RWANDA/BURUNDI REGION. MOST RECENTLY, THEY HAVE CANCELLED SCHEDULED LEAVES, INTERRUPTED TRANSFERS AND RESTRUCTURED THEIR

DECONTROLLED/UNCLASSIFIED

HEADQUARTERS OPERATION TO DEAL WITH THE CRISIS IN  
EASTERN ZAIRE. ALL OF THIS REQUIRES LARGE RESOURCES

## DECONTROLLED/UNCLASSIFIED

LIMITED OFFICIAL USE

NNNN

LIMITED OFFICIAL USE

PAGE 01 GENEVA 06508 05 OF 05 261818Z  
ACTION PRM-10

INFO	LOG-00	ACDA-17	AF-01	AID-01	CIAE-00	SMEC-00	OASY-00
	DOEE-00	EB-01	EUR-01	OIGO-01	H-01	INM-02	TEDE-00
	INR-00	IO-16	LAB-01	L-01	ADS-00	NSAE-00	NSCE-00
	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01	SNP-00
	SP-00	SR-00	SS-00	STR-01	TRSE-00	T-00	USIE-00
	DTC-01	PMB-00	PRME-01	DRL-09	G-00	/071W	
				-----60AE27	261819Z	/38	

O 261819Z JUL 94  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 1753  
INFO USMISSION USUN NEW YORK IMMEDIATE  
AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY LONDON PRIORITY  
AMEMBASSY BRUSSELS PRIORITY  
USEU BRUSSELS PRIORITY  
AMEMBASSY ROME PRIORITY  
SECDEF WASHDC//USDP:SO-LIC/USDP:HRA//  
JOINT STAFF WASHDC//J-3/J-4/J-5//  
USCINCEUR VAIHINGEN GE//ETCC//  
HQ JTF PP NAPLES IT//POLAD//  
CINCUSAREUR HEIDELBERG GE//AEAGE-0//  
LIMITED OFFICIAL USE

DECONTROLLED/UNCLASSIFIED

DECONTROLLED/UNCLASSIFIED

LIMITED OFFICIAL USE

PAGE 02 GENEVA 06508 05 OF 05 261818Z  
CINCUSAFE RAMSTEIN AB GE//CC/DO/DOX/RS//  
CINCUSNAVEUR LONDON UK//N3/N31/N5/N7//  
COMSOCEUR VAIHINGEN GE  
USCINCCENT MACDILL AFB FL//CCJ3//  
CINCUSACOM NORFOLK VA  
USCINCTrans SCOTT AFB IL  
DLA CAMERON STA VA

LIMITED OFFICIAL USE SECTION 05 OF 05 GENEVA 06508

AID FOR A/AID, BHR, BHR/OFDA, BHR/FFP, AFR, PPC  
STATE FOR PRM/AAA, AF/C, PM/ISP, IO/PHO, IO/ESA, IO/INP,  
DRL/AAA  
ALSO PASS NSC  
NAIROBI FOR DART/RWANDA AND REFCOORD  
ROME FOR FODAG

E.O. 12356: N/A  
TAGS: PREF, PREL, PHUM, MOPS, MASS, EAID, AORC RW CG  
SUBJECT: MGRW02: UNHCR OGATA MEETING WITH AMBASSADOR AND  
IMMEDIATELY AT HAND, RESOURCES WHICH UNHCR HAS BUT WHICH  
DHA DOES NOT. IDEALLY, HUMANITARIAN RELIEF AGENCIES  
WOULD BE ABLE TO DETAIL STAFF TO DHA DURING A CRISIS.  
IT IS DURING THE WORST CRISES, HOWEVER, WHEN THE  
OPERATIONAL AGENCIES CAN LEAST AFFORD TO SECOND STAFF TO  
DHA. END COMMENT.

24. NOTE. ADMIRAL NUTWELL ALSO DISCUSSED THE SITUATION  
INSIDE RWANDA WITH THE DEPUTY DIRECTOR OF OPERATIONS FOR  
THE INTERNATIONAL COMMITTEE OF THE RED CROSS. END  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 GENEVA 06508 05 OF 05 261818Z  
NOTE. SPIEGEL

LIMITED OFFICIAL USE

DECONTROLLED/UNCLASSIFIED